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Title: Understanding the supply of and demand for volunteer driving in Canada: Knowledge sources, gaps, and proposed framework for future research to support transportation planning for older adults

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ABSTRACT

Volunteer Driving Programs (VDP) have considerable potential to be low-cost extensions of transit systems in underserved or unserved rural markets to facilitate travel for older adults unable to meet their own transportation needs. It can be expected that as Canada's population ages, in rural areas in particular where few alternatives exist to driving oneself, there will be growing interest and demand for programs that replicate the on-demand driving experience. The challenge is there is limited understanding of supply of and demand for volunteer transportation services, including geographic and operational success factors, complicating the ability to consider them with transit or paratransit as a mobility solution in the transportation planning process.

This paper profiles existing transportation and volunteer data sources in Canada, with a commentary on sources from the United States, and identifies the challenges with using these sources to understand how older adults participate in or use volunteer driver programs. Detailed results were assembled from four Canadian surveys on giving, volunteering and participating between 2004 and 2013 with a focus on "volunteer driving" for a formalized group to highlight gaps in knowledge for transportation planning and opportunities for further research. Finally, a framework is proposed to focus future research into volunteer driver supply, demand for volunteer transportation, and the feasibility of the formalized volunteer programs themselves in order to incorporate into transportation planning.

1 INTRODUCTION

2 Transportation agencies that typically offer fixed route and on-demand paratransit service may be
3 able to extend their service areas into rural and low-density locations within minimal investment
4 through partnerships with volunteer organizations. Similarly, volunteer driver programs may offer
5 a community-based mobility solution in areas outside of the authority of transportation planning
6 and service agencies. The challenge is that little is understood about the trip-making behavior
7 associated with volunteer-supplied transportation given the data that are available, making it
8 difficult to estimate ridership and volunteer supply, and to identify new locations where a volunteer
9 program could succeed. Volunteering is typically viewed through a social science and humanities
10 lens, yet formalized volunteer driving programs may be dealing with issues such as matching
11 supply with demand, scheduling and route optimization, which would benefit from being also
12 viewed through a transportation engineering lens.

13 The 65 years and older population is often a targeted clientele (and volunteers) for
14 dedicated volunteer driver programs, and this population is growing in Canada, in particular in
15 provinces like New Brunswick. It can be expected that the demand for low-cost, volunteer-
16 supplied transportation services will only grow in the future, especially in rural areas where the
17 population is aging and car dependent and where transit costs may be prohibitive. The limited
18 understanding of supply of and demand for volunteer transportation services, in addition to their
19 geographic and operational success factors, complicates the ability to consider them with transit
20 or paratransit as a mobility solution in the transportation planning process.

21 This paper profiles existing transportation and volunteer data sources in Canada, with a
22 commentary on sources from the United States, and identifies the challenges with using these
23 sources to understand how older adults participate in or use volunteer driver programs. Detailed
24 results were assembled from four Canadian surveys on giving, volunteering and participating
25 between 2004 and 2013 with a focus on “volunteer driving” for a formalized group to highlight
26 gaps in knowledge for transportation planning and opportunities for further research. Finally, a
27 framework is proposed to focus future research into volunteer driver supply, demand for volunteer
28 transportation, and the feasibility of the formalized volunteer programs themselves in order to
29 incorporate into transportation planning.
30

31 BACKGROUND

32 Formalized Volunteer Driver Programs (or VDP) rely on volunteers to provide transportation
33 services to members or clients of non-profit or charitable programs, and in some cases, feed into
34 transit services in locations where it is too costly to serve with transit, such as rural areas. Unlike
35 traditional transit, volunteer driver programs rely on drivers to volunteer their time, and in many
36 cases, their vehicles, with little or no compensation to provide transportation to others. The success
37 of a program, in part, can be attributed to the ability to attract, retain and task volunteers for driving
38 and related tasks. This raises several complicating factors for the provision of service that one
39 would not expect in traditional transit or taxi service: there may be insufficient volunteer supply
40 for client demand depending on time of day or month of year; volunteers may be called upon to
41 do more than drive, such as providing an escort function for the client. VDPs fall within the
42 domain of “Supplemental Transportation Programs” (STP) as presented in the research conducted
43 by the Beverly Foundation, in concert with the AAA Foundation for Traffic Safety (1).

44 The ability and potential of VDP to support the transportation needs of older adults has
45 been demonstrated through nationally scoped efforts such as ITN America, which has recently
46 introduced a rural-focused model (ITN Country) (2). The Beverly Foundation’s survey (1) found

1 33% of STP applications were in rural areas, and the applicability of these programs for addressing
2 rural issues has been discussed in Hanson (3), Hanson and Hildebrand (4), Hanson (5). The ITN
3 America concept remains a novel approach in terms of having seniors helping seniors, having
4 organized way for older adults to pay for rides through donations of their unused vehicles or
5 volunteer time, and an “affiliate” concept aimed at replicating the initiative elsewhere. According
6 to its website, ITN America currently operates at least 14 affiliates across the United States, with
7 22 other “trusted transportation partners” (2), and a 2014 presentation envisions representation in
8 all 50 states and internationally (Canada, Australia) (6).

9 One challenge of the case study/best practice approach to inform the development of new
10 VDP is that there is little information regarding the factors that have resulted in unsuccessful
11 programs or limit the feasibility of programs. Hanson (5) profiled an example of a program in rural
12 New Brunswick, Canada that had only operated for a few months before closing its doors, though
13 the program had been developed from a template from another successful New Brunswick
14 program. While ITN America had envisioned an affiliate in Edmonton, Alberta, the affiliate has
15 yet to develop. Hanson (5) hypothesized that the case-study approach used to develop new
16 programs does not contribute to understanding supply of volunteers, demand for services, or the
17 potential for “success” which may include other mitigating factors such as regional demographics,
18 and presence of other transit services. The challenge is that there has been little if any research
19 that explores VDP through a transportation engineering and planning lens where supply, demand,
20 and user choice are understood and modeled to predict success. The Transportation Research
21 Board (TRB) Committee on Accessibility and Mobility (ABE060) has recognized the limitations
22 of the existing research on the topic and it remains a research need (7).

23 24 **Understanding data sources on volunteer driver program usage in Canada**

25 Volunteer driving is captured through a few questions in a national survey called the General
26 Social Survey: Giving, Volunteering and Participating. Information on how people who require
27 caregiving rely on transportation is collected as part of the General Social Survey: Caregiving and
28 Care Receiving. Both are administered through a national agency Statistics Canada. These
29 surveys, and their predecessors, when viewed in concert provide broader insight into national
30 volunteering trends, including driving, but there are data gaps and other issues which limit the
31 ability to draw concrete conclusions, as described in the following sections.

32 33 *The volunteer driver’s role within a volunteer organization in Canada*

34 Sinha’s report (8) on Volunteering in Canada, 2004 to 2013, offers several insights into where
35 volunteer driving fits into the overall contributions that volunteers make. Approximately 17% of
36 Canadian volunteers participated in “Driving” as a volunteer activity in 2013, a statistically
37 significant reduction from 20% in 2004. Volunteer driving ranked 12th of all volunteer activities
38 in terms of percentage of contributed volunteer hours, accounting for approximately 3% of all
39 volunteer hours. Sinha notes that the number of hours contributed for all volunteer activities in
40 Canada in 2013 would be equivalent to about 1 million full-time, year round jobs. Sinha also
41 highlights that the highest income volunteers are the most likely to volunteer, but the lowest
42 income volunteers contribute the most hours. The rate for informal volunteering “was almost
43 double the rate for more formalized volunteering (82% versus 44%)”.

44 Sinha employs data from four national surveys in Canada:

- 45 • General Social Survey: Giving, Volunteering and Participating (2013)
- 46 • Canadian survey of giving, volunteering and participating (2004, 2007, 2010)

1 These social surveys have been conducted nationally every three years with a sample of individuals
2 from every province and territory, with weightings applied to growth the sample to represent
3 national and regional values. Respondents self-report on volunteer activities undertaken in the
4 previous 12 months. There have been only two questions relating to volunteer driving for a formal
5 organization: did the respondent do any volunteer driving without pay on behalf of a group or
6 organization; how many hours did they devote to the activity. The 2013 GSS specifically asks
7 respondents about the activity they devoted the most hours to for an organization. Respondents
8 were also asked about informal volunteering, including helping anyone by “doing shopping or by
9 driving someone to the store or an appointment”. This may be a double-barreled question from a
10 transportation perspective in that it is not possible to distinguish between someone doing shopping
11 and someone providing driving.

12 *The importance of volunteer driving for personal trip-making in Canada*

13 These four surveys provide some limited insight on the supply side of volunteer drivers; however,
14 there is also limited information on the demand side for volunteer drives. Data from the General
15 Social Survey, Cycle 26, 2012: Caregiving and Care Receiving show that in 2011 approximately
16 1.6 million Canadians received help with transportation to do shopping or errands, or to get to
17 medical appointments, or social events. Nearly one quarter (23%) of those depending on a
18 caretaker for transportation rely on them daily, and 40% reported not having anyone else available
19 to provide the help for transportation. A total of 230,000 Canadians received help with
20 transportation from professional sources, or approximately 0.7%, based upon a 2011 population
21 of 33,476,688 (9).

22 Though “professional sources” for transportation was not explicitly defined in the survey,
23 the user guide for the 2012 survey refers two categories of care providers: family/friends or
24 professionals, where in a later section the scope for family and friends excludes a “professional or
25 volunteer whose job it is to care for patients or clients”.

26

27 *Rationale for estimating supply and demand for volunteer driver programs*

28 Little is understood about how volunteer driver programs work to satisfy transportation needs and
29 how programs will respond to meet growth in ridership anticipated with an aging population (10).
30 Individual programs may record trip information for their own planning purposes, but unlike
31 personal vehicle use, transit, or taxis, there is not a broad understanding of the number of
32 individuals, older adults (65 years and older) in particular, that rely on these programs, the degree
33 of their reliance, the types of trips they take, and distances they travel. Without a clear
34 understanding of how VDP work, there are risks that programs may not be able to meet demand,
35 programs may have challenges with replication and sustainability, and there may be missed
36 opportunities to employ these programs in underserved markets.

37

38 **Understanding data sources on volunteer driver program usage in the United States**

39 Given the commonalities among transportation planning and design practices between Canada and
40 the United States, VDP data sources in the United States were also examined to find areas of
41 commonality and difference. Unlike Canada, national estimates for the use of VDP in the United
42 States do not appear to be as readily available. Canada does not employ a national household
43 travel survey like in the U.S.; however, formalized volunteer transportation do not appear to be
44 distinguished from other related modes in the U.S. National Household Travel Survey (NHTS). It
45 may not be clear to NHTS respondents who provide transportation with their own vehicle through
46 a VDP, or are clients of one, how trips would be categorized among the mode options available to

1 respondents through the 2009 questionnaire (11). For example, a VDP may have the attributes of
2 transportation service provided by “others” such as friends and family, or may be considered
3 “Special Transit for People with Disabilities (Dial-a-Ride)” or a “reduced fare taxi”. While NHTS
4 trip purposes include picking up, dropping off, and transporting someone, and this could be
5 associated with a “non-relative”, it is not possible to distinguish whether this service is being
6 provided through a formal volunteer program.

7 Similar to Canada’s General Social Survey, the U.S. Bureau of Labor Statistics does
8 maintain statistics on those who participate as volunteers (12), as well as through the American
9 Time Use Survey (ATUS) which includes data on those who provide travel for others (13). This
10 information available in either case does not appear to separate out formal volunteer driving from
11 any other travel provided by individuals. In a 2015 Bureau of Labor Economic News Release, the
12 volunteer activities of “general labor” and “supply transportation to people” are combined (12),
13 while in the primary activity categories described in ATUS (14), “transportation for others” is not
14 included within the formal volunteering category.

15 The most detailed information on VDPs in the United States appears to be a national, non-
16 representative survey conducted through the now defunct Beverly Foundation (15). Kerschner
17 and Rousseau (16) profiled this research of 714 volunteer drivers, which included collecting driver
18 attributes (e.g. age, sex, income, education, driving experience, etc.) and tasks undertaken by the
19 volunteer driver beyond driving, including providing escort assistance to clients. No such resource
20 currently exists in Canada.

21 Aside from the detailed research effort of the Beverly Foundation and its partner
22 researchers, there does not appear to be an explicit data source that permits a clear understanding
23 of the supply and demand for formalized VDP services in the United States.
24

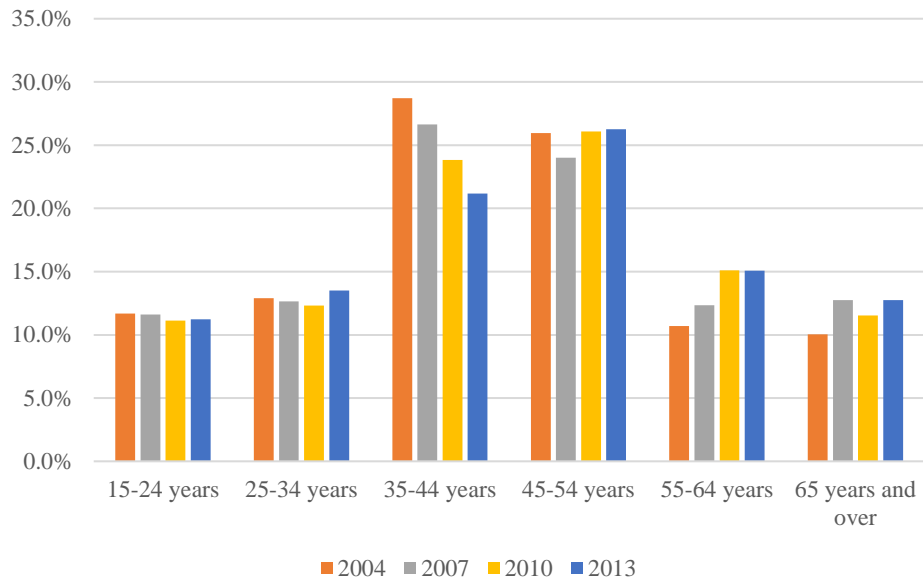
25 **VOLUNTEER DRIVING IN CANADA: AN ANALYSIS OF NATIONAL DATA (2004 –** 26 **2013)**

27 Weighted social survey data for four Canadian General Social Surveys (2004, 2007, 2010, 2013)
28 were explored to identify what can be learned about volunteer driving in Canada given existing
29 data sources, identify any data gaps and opportunities for research, and the suitability of the data
30 for transportation planning. Data were analyzed through the Computing in the Humanities and
31 Social Sciences (CHASS) at the University of Toronto through the Statistics Canada Data
32 Liberation Initiative (DLI), available to subscribing institutions including the University of New
33 Brunswick. Data were primarily analyzed through cross-tabulations of weighted population data
34 and factors including geography and age. Censuses of Canada (2001, 2006, 2011, 2016) were also
35 used to compare against observed broad demographic trends in the volunteer sector, though the
36 census years and the social survey data do not align. Estimates for the aggregate number of hours
37 driven volunteers were calculated by a sum product function between the hour bins and weighted
38 number of volunteers in each bin. Readers should also note that data in the survey for volunteer
39 hours is for the activity where volunteer driving is the primary activity, so the presented values
40 may underestimate total contributions by volunteer drivers if it is a secondary activity.
41

42 **Participation trends among volunteers who drive**

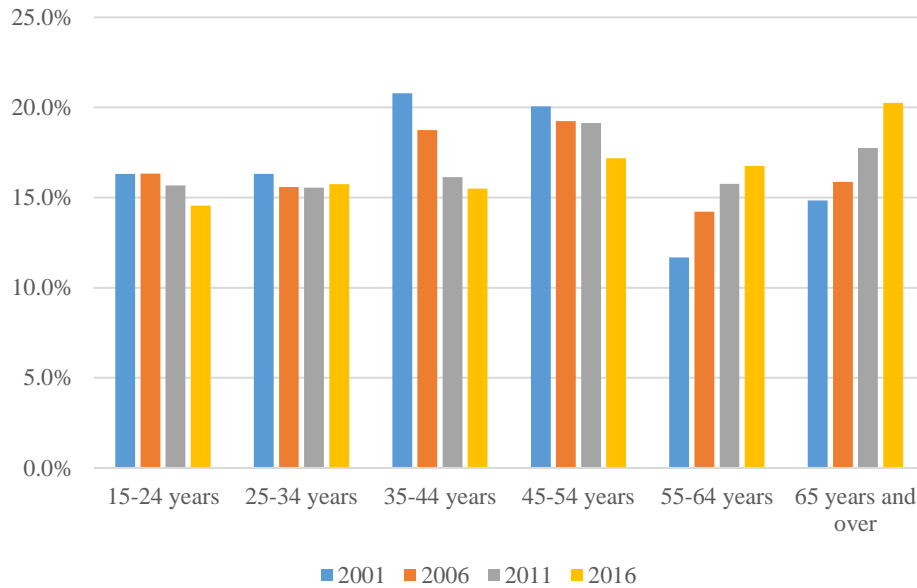
43 The data in Figure 1 show the percentage of all volunteers who contributed volunteer driving in
44 the previous 12 months of each survey. Volunteer driver participation rates have been relatively
45 uniform among 15-24 year olds, 25-34 year olds, and 45-54 year olds since 2004, with notable
46 decreases among 35-44 year olds and increases among 55-64 year olds and 65 years and older.

1 When compared to volunteer rates per age group as a whole (8), volunteer driving has greater
 2 participation from those aged 35-54 and less participation from those aged 15-24 years.
 3



4
 5 **FIGURE 1 Percentage of volunteers by age group and survey year who provided volunteer**
 6 **driving services in the past 12 months.**
 7

8 Comparing the data from Figure 1 with data from Canadian census (Figure 2) suggests that for the
 9 most part, these trends are aligned with broader demographic trends for the driving age population;
 10 the proportion of Canadians aged 15-24 years and those aged 25-34 years has been relatively stable
 11 since 2001, while the proportion of Canadians aged 35-44 years has decreased, and those aged 55-
 12 64 years and 65 years and older has increased. The only notable difference is that the proportion
 13 of volunteer drivers aged 45-54 years stayed relatively constant between 2004 and 2013, while
 14 their proportion of the population consistently decreased between 2001 and 2016.



1
2 **FIGURE 2 Percentage of driving-aged Canadians in age group (assembled from 2001-2016**
3 **Census of Canada).**

4
5 The data in Table 1 show that there has been a slight decline in the total number of Canadians that
6 reported being a volunteer driver, to just under 2.2 million in 2013. The data also show that
7 between 27% and 30% of those who offered as a volunteer driver reported volunteering zero hours
8 in the previous 12 months. The total hours contributed has averaged 50 million per year, and hours
9 per volunteer ranging from 26 to 34 hours. Sinha (8) found that over half of total volunteer hours
10 in 2013 were performed by the top 10%, and this trend is evident in volunteer driving as well. In
11 2013, 4% of volunteers contributed nearly 58% of all volunteer hours.

12
13 **TABLE 1 Percentage of Volunteers and Their Contributions by Hourly Bins and by Survey**
14 **Year**

Hours	2004		2007		2010		2013	
	% of Total Volunteers	% of Total hours	% of Total Volunteers	% of Total hours	% of Total Volunteers	% of Total hours	% of Total Volunteers	% of Total hours
<1	26.7%	0.0%	26.7%	0.0%	26.3%	0.0%	31.0%	0.0%
1-100	69.4%	52.5%	69.0%	48.6%	70.6%	56.4%	65.0%	42.3%
101-200	2.1%	14.5%	2.7%	17.5%	1.8%	11.5%	2.8%	16.2%
201-600	1.7%	28.5%	1.4%	19.5%	1.1%	22.4%	0.8%	11.7%
>600	0.1%	4.5%	0.3%	14.3%	0.2%	9.8%	0.4%	29.8%
Total (x10 ⁶)	2.3	49	2.5	56	2.3	44	2.2	51
Hrs/vol.	29		31		26		34	

16
17 While the number of hours per volunteer has had some minor fluctuation between 2004 and 2013,
18 these hours are not equally distributed among age groups. Data from 2013 GSS have shown

1 Canadians aged 65-74 years dedicate the greatest number of hours overall (8), Canadians aged 55-
 2 64 years had the highest hours per volunteer for driving, followed by those 75 years and older
 3 (Table 2). There is a marked jump in the number of hours per volunteer for driving starting with
 4 the 55-64 year old age group, consistent with Sinha's assertion (8) that older volunteers may have
 5 greater time availability and flexibility having transitioned out of the paid workforce.

6

7 **TABLE 2 Volunteer Driving Contributions by Age Group (Calculated from 2013 GSS)**

8

	15-24 yrs	25-34 yrs	35-44 yrs	45-54 yrs	55-64 yrs	65-74 yrs	75 + yrs	Total
Drivers volunteering >1 hour in past year (x10 ³)	165	211	323	402	210	121	61	1,493
Total hours contributed (x10 ⁶)	2.0	2.1	5.4	10.1	18.5	8.3	4.3	50.8
Age group as % of all volunteer drivers	11%	14%	22%	27%	14%	8%	4%	100%
Age group as % of all hours contributed	4%	4%	11%	20%	36%	16%	9%	100%
Hours per volunteer	12	10	17	25	88	68	71	34

9

10 The data in the previous two tables highlights the aggregate contribution to volunteer driving by
 11 Canadians, but it is not possible to identify the trip purposes for these contributions. The closest
 12 indication of purpose is to explore the number of hours devoted to one of 12 different volunteer
 13 organization categories as per the GSS. The top categories by percentage of hours in the last four
 14 surveys were "Culture and Recreation", "Social Services" and "Religion" (Table 3).

15

16 **TABLE 3 Percentage of Hours Contributed to Volunteer Organization Category**

17

Category	2004	2007	2010	2013
Culture & Recreation	27%	26%	19%	33%
Social Services	18%	21%	21%	19%
Religion	19%	20%	27%	14%
Education & Research	8%	11%	10%	11%
Health	11%	7%	11%	8%
All others	16%	14%	12%	11%
Not elsewhere classified	<1%	<1%	<1%	6%

18

19 **RESEARCH OPPORTUNITIES**

20 While the GSS and related surveys provide valuable information about volunteer contributions in
 21 support of formalized transportation in Canada, as well as information on the number of people
 22 who rely on professional transportation help, it is not possible to compare supply and demand with
 23 existing data sources. On the transportation supply side, this is represented by the number of
 24 volunteers, number of hours they contribute, and the category of organization to which the hours
 25 are contributed. On the demand side, this is represented by the number of people that report
 26 receiving help with transportation from professional sources, and this may be expressed using a

1 Likert-scale for time (e.g. Daily, once a week, etc.). The following represent “opportunities to
2 address data gaps” that were evident upon review of the GSS and related data:
3

4 **Opportunity #1: What is the relationship between volunteer hours and driving time and
5 distance travelled?**

6 While Canadian volunteers provided over an estimated 50 million hours of volunteer driving
7 services in 2013, it is unclear whether these hours were all spent driving, or were spent in support
8 of providing drives for someone. For example, a volunteer driver may spend two hours driving
9 and another two hours waiting for the client if providing an escort function to the hospital.
10 Differentiating among the different tasks of a volunteer driver could help identify demand for the
11 transportation service from among all the potential tasks a volunteer may undertake. It may also
12 help identify whether client uptake of the transportation service is contingent on all the auxiliary
13 services being provided.
14

15 **Opportunity #2: What does the steady participation rates for older adult (65 years +)
16 volunteer driving, overall population growth for this group, and smaller family sizes mean
17 for the sustainability of volunteer driver programs?**

18 In 2013, Canadian volunteers over the age of 75 years contributed the second highest number of
19 hours per person as a volunteer driver (71 hours), and while also being among the fastest growing
20 demographic in Canada. The health effects of aging can make driving difficult or impossible over
21 time, and the typical number one choice for non-driving older adults is to drive with friends and
22 family. Given that overall family sizes are at historic lows in Canada, this suggests that “friends”
23 will play a larger role in transportation provision in the future, and this may be further formalized
24 through local volunteer driver programs specifically developed for transportation purposes, rather
25 than as offshoots of national charities, for example. Steady participation rates by volunteer drivers
26 over the age of 65 years suggests that with population growth that the number of older drivers
27 available will continue to grow, as will the overall number of older adults depending on these
28 programs, while overall driver numbers appear to be on the decline.
29

30 **Opportunity #3: To what degree and for what trip purposes are older Canadians (65 years
31 and older) relying on volunteer transportation provided through the 12 different categories
32 of volunteer organizations reported in the GSS?**

33 Approximately 1/3 of all volunteer driver hours in 2013 were associated with “Culture &
34 recreation” volunteer organizations, while approximately 1/12 of all volunteer driver hours were
35 associated with “Health”. It is not possible to differentiate the level of user dependence on these
36 services, as well as the criticality of the service provided, especially if the volunteer driver program
37 serves multiple purposes, including recreation and health.

38 Approximately 5% of Canadians (1.2 million) received help with transportation shopping
39 or errands, or to get to medical appointments, or social events, with 0.7% of Canadians (230,000)
40 receiving this help from professional sources, rather than informal sources. It is not possible with
41 existing data sources to determine the category of organization that delivers these services (e.g.
42 Culture & recreation), or how many are volunteer organizations. While it is possible to determine
43 how many Canadians 65 years and older rely on these formal programs, it is not known how many
44 would rely on these programs if they were available to them.
45
46

1 **Opportunity #4: Is there a substantially underutilized volunteer driver population?**

2 In each of the Canadian General Social Surveys since 2004, at least 26% of those who indicated
3 that they contribute volunteer driver services did not report a single hour of volunteering for this
4 purpose during the previous year. The reason for this is unclear, though the most likely reason
5 may be that the volunteers were asked to volunteer and never called upon for their service.
6

7 **Opportunity #5: Is it possible to determine how many formalized VDP exist in North**
8 **America, develop a database of their attributes, and explore their potential to be**
9 **incorporated into transportation planning?**

10 The Beverly Foundation had assembled a detailed database on volunteer driving in the United
11 States with numerous resources available to groups looking to leverage best practices in support
12 of their own operations. Their approach represents a strong foundation for understanding the
13 qualitative aspects of successful VDPs, and assembled descriptive statistics that suggests
14 considerable data are maintained by VDPs themselves, though the value of these data for
15 transportation planning is unclear. Hanson and Cassie (17) and Hanson and Goudreau (10) found
16 that in working with rural VDP in New Brunswick, Canada that groups collected similar
17 information, but there were inconsistencies between groups in terms of terminology and trip
18 attributes that limited comparisons. A better understanding of VDP metrics, akin to those
19 maintained for transit, would provide a valuable tool to permit incorporation into transportation
20 planning including assessing feasibility.
21

22 **A PROPOSED FRAMEWORK FOR FOCUSING RESEARCH IN VOLUNTEER**
23 **TRANSPORTATION FOR OLDER ADULTS**

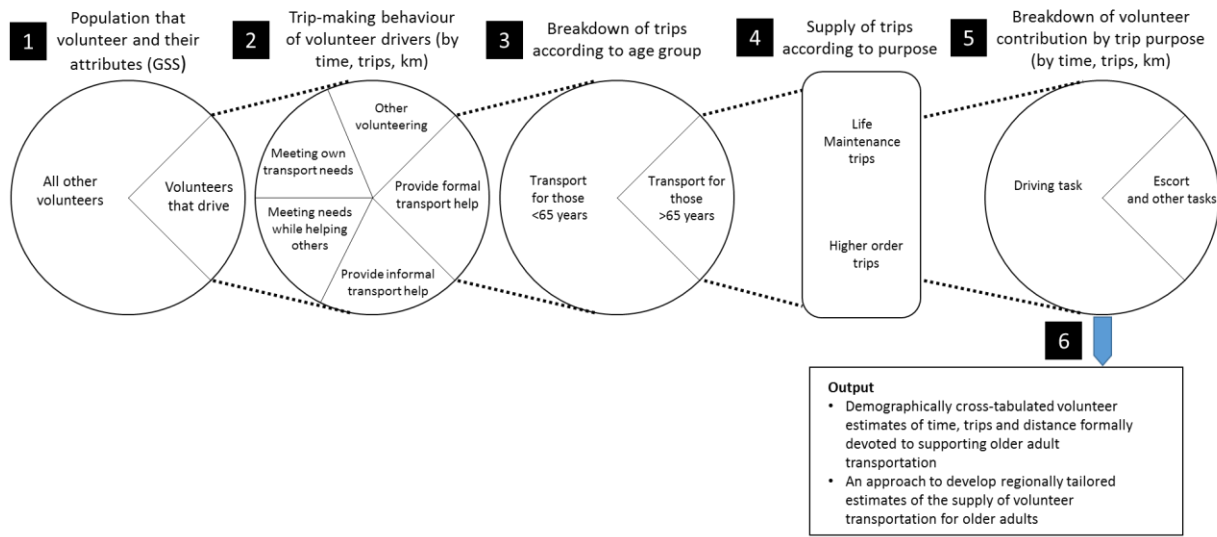
24 Given there are several opportunities to advance research in the supply of and demand for
25 volunteer transportation, it would be beneficial if this research was aligned through a framework
26 that would contextualize empirical data collection, stated preference surveys, and travel demand
27 modelling. There are three main areas for research:

- 28 1. Estimating the regional supply of volunteer drivers
- 29 2. Estimating regional demand for formalized volunteer driving
- 30 3. Feasibility of a volunteer program to coordinate volunteers and clients and meet demand
31

32 **Approach to estimating the regional supply of volunteer drivers**

33 One major challenge in quantifying the supply of and demand for volunteer transportation is the
34 current lack of an analytical approach that highlights where volunteer supply and demand could
35 fit within an individual's travel behavior. Figure 3 presents a prototype approach to quantify
36 supply of volunteer transportation for older adults broken down by volunteer population, trip-
37 making behavior of the volunteer, transportation provided for older adults, the purpose of that
38 transportation (according to purposes defined by Carp (18)), the number of hours, trips, and
39 kilometers associated with each volunteer task. Associating each of these attributes with the
40 demographic characteristics of the transportation provider could produce a regional inventory of
41 volunteer transportation, including related tasks. This could be accomplished with a travel diary
42 survey to obtain the source data to permit a larger modelling effort.
43

Estimating regional volunteer driving supply

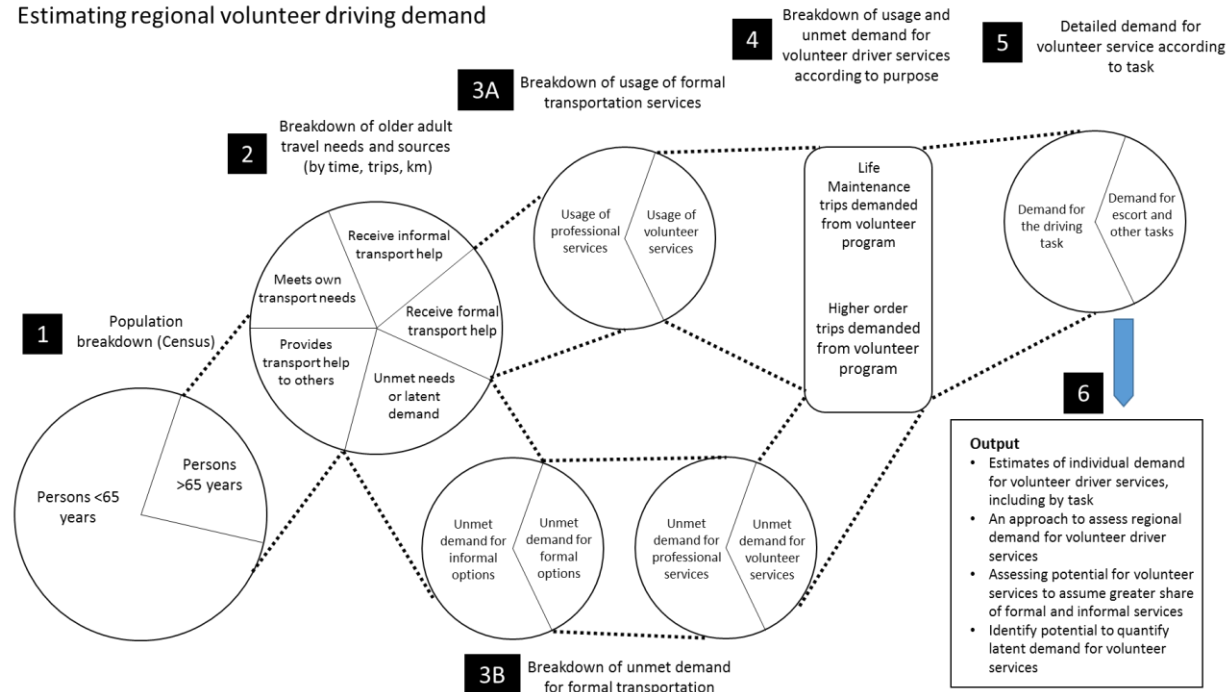


1
2 **FIGURE 3 Approach to estimate regional volunteer driver supply.**

3
4 **Approach to estimating regional demand for formalized volunteer driving**

5 The information in Figure 4 provide an approach for estimating an individual’s demand for
6 volunteer driving services. It begins with the identification of the target population (age 65 years
7 and older), but then splits into the need for two values: proportion of transportation the individual
8 receives through formal help (including volunteer sources); and the latent demand that exists for
9 volunteer services. Techniques to collect this information could include travel diaries by clients
10 of volunteer driver programs as well as stated preference studies to gain better insight into mode
11 choice and decision-making factors.

Estimating regional volunteer driving demand

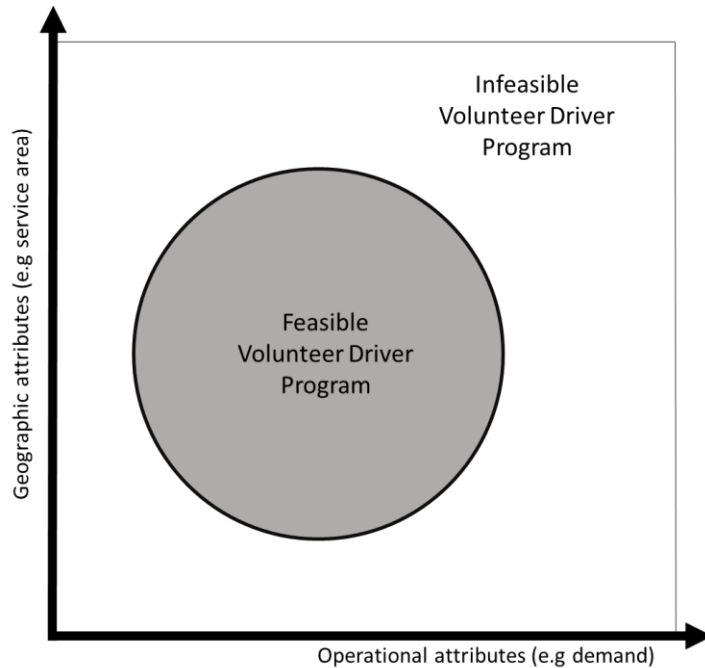


1
2 **FIGURE 4 Approach to estimate regional demand for volunteer driving.**
3

4 Another challenge will be quantifying the unmet needs or latent demand for volunteer services;
5 however, obtaining this value represents a major contribution for understanding travel behavior in
6 this domain: where can volunteer programs be successful; to what degree can they meet currently
7 unmet demand; to what degree can they assume share of other modes.
8

9 **Approach to assessing feasibility of a volunteer program to coordinate volunteers and clients**
10 **and meet demand**

11 While it may be possible to determine volunteer supply and client demand, what is less clear is
12 how a VDP itself could be organized to best muster the supply of volunteers and meet the demand,
13 especially if it may be the only option for alternative transportation to the private automobile. It
14 could be expected that there is a “feasible region” for VDP defined by a function of varying levels
15 of geographic and operational factors, such as service area, demand, and surplus/deficit of
16 volunteer-supplied transportation. Figure 5 presents a conceptual approach to understanding
17 feasibility; a successful VDP will likely have some combination of factors that ensure a sufficient
18 volunteer supply to meet a certain level of demand over a certain geographic area. At some point,
19 the combination of factors may make VDP operation infeasible, with too large a service area and
20 too few volunteers, or too much demand to be met by volunteers. This suggests either a more
21 formalized solution such as transit, or a less formal approach such as relying on friends and family.
22 The actual success factors, shape of the feasible region, the degree and relationship between them
23 are not known and warrants further research.
24



1
2 **FIGURE 5 Conceptual approach to understanding VDP feasibility.**

3
4 **CONCLUSIONS**

5 Volunteer Driving Programs (VDP) have considerable potential to be low-cost extensions of
6 transit systems in underserved or unserved rural markets to facilitate travel for older adults unable
7 to meet their own transportation needs. The challenge is that there are limited data available to
8 permit decision-makers and community groups to make fully informed decisions about feasibility
9 and suitability about the operational model for meeting transportation needs in comparison to
10 transit, for example. Data from Canada suggests there is a considerable volunteer supply available
11 (2 million Canadians (7.4% of the population) provided volunteer drives to a formalized group or
12 organization in 2013 (19)) and demand (1.6 million Canadians received help with transportation
13 in 2011 to do shopping or errands, or to get to medical appointments, or social events (20), with
14 230,000 receiving this help from professional sources (including volunteer programs)). It can be
15 expected that as Canada's population ages, in rural areas in particular where few alternatives exist
16 to driving oneself, there will be growing interest and demand for programs that replicate the on-
17 demand driving experience. Further research is needed that explores supply of and demand for
18 VDPs, as well as in the operational model itself to better understand where new programs can be
19 developed and the sustainability of existing programs.

20
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